

Building the 21st Century Air Force

A Presentation to the Center for Strategic and International Studies by Dr. Clark Murdock USAF/XPX

27 Feb 97

Form SF298 Citation Data

Report Date ("DD MON YYYY") 27021997	Report Type N/A		Dates Covered (from to) ("DD MON YYYY")				
Title and Subtitle			Contract or Grant Number				
Building the 21st Century Air I	Force		Program Element Number				
Authors			Project Number				
			Task Number				
			Work Unit Number				
Performing Organization Natus	me(s) and Address(es)		Performing Organization Number(s)				
Sponsoring/Monitoring Agen	cy Name(s) and Address	(es)	Monitoring Agency Acronym				
			Monitoring Agency Report Number(s)				
Distribution/Availability Stat Approved for public release, di							
Supplementary Notes							
Abstract							
Subject Terms "IATAC COLLECTION"							
Document Classification unclassified			Classification of SF298 unclassified				
Classification of Abstract unclassified			Limitation of Abstract unlimited				
Number of Pages 46							

REPORT DOCUMENTATION PAGE

Form Approved

Public reporting burden for this collection of information is estimated to average 1 hour per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing this collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden to Washington Headquarters Services, Directorate for Information Operations and Reports, 1215 Jefferson Davis Highway, Suite 1204, Arlington, VA 22202-4302, and to the Office of Management and Budget, Paperwork Reduction Project (0704-0188), Washington, DC 20503

1. AGENCY USE ONLY (Leave blank)

2. REPORT DATE

3. REPORT TYPE AND DATES COVERED

1. AGENCY USE ONLY (Leave blank	·	3. REPORT TYPE AND I	DATES COVEREI	9
4. TITLE AND SUBTITLE	2/27/97	Briefing	5. FUNDING N	UMBERS
Building the 21st Cent	ırv Air Force		0. 10.10.110.11	O.M.D.L.Y.O
	217 1111 10100			
C AUTHOR(S)				
6. AUTHOR(S) Dr. Clark Murdock				
Dr. Clark Murdock				
7. PERFORMING ORGANIZATION NA	AME(S) AND ADDRESS(ES)		8. PERFORMING	G ORGANIZATION
IATAC			KEPOKI NO	WIDER
Information Assurance Technolog	v Analysis			
Center	<i>y</i> 11111119 515			
3190 Fairview Park Drive				
Falls Church VA 22042				
9. SPONSORING / MONITORING AG	ENCY NAME(S) AND ADDRESS(ES	6)		NG / MONITORING
	-		AGENCY R	EPORT NUMBER
Defense Technical Information C	Center			
DTIC-IA				
8725 John J. Kingman Rd, Suite	944			
Ft. Belvoir, VA 22060				
11. SUPPLEMENTARY NOTES				
12a. DISTRIBUTION / AVAILABILITY	STATEMENT			12b. DISTRIBUTION CODE
	• · · · · · · · · · · · · · · · · · · ·			
				A
13. ABSTRACT (Maximum 200 Word				
This briefing, presente	ed to the Center for S	trategic and Int	ernational	Studies, entitled
"Building the 21st Cent				
planning process, ident				
Air Force's decisions.	It includes a the ch	arter for the AF	/LR, insti	tutionalizing long-
range planning, buildin	ng a strategic vision,	implementing gl	obal engag	ement, and future
directions for the Air	Force.			
44 0110 1507 75032			Т.	IS NUMBER OF BASES
14. SUBJECT TERMS	ioa		1	15. NUMBER OF PAGES
IA, International Stud	res		<u> </u>	16. PRICE CODE
17. SECURITY CLASSIFICATION OF REPORT	18. SECURITY CLASSIFICATION OF THIS PAGE	19. SECURITY CLASSIFICATION OF ABSTRACT	CATION 2	20. LIMITATION OF ABSTRACT
Unclassified	UNCLASSIFIED	UNCLASSIFI	ED	None
UIICIASSILIEU				



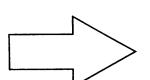
Purpose

STRATEGIC PI ANNING

- To provide an overview of the Air Force's reinvigorated long-range planning process
- To present the products of this effort
- To discuss implications of the Air Force's decisions



Briefing Outline



- **■** Charter for AF/LR
- Institutionalizing Long-Range Planning
- Building the Strategic Vision
- Implementing Global Engagement
- Future Directions for the Air Force
- Concluding Remarks



The Chiefs Initiative

STRATEGIC PLANNING

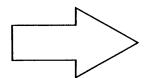
- Develop/institutionalize a long-range planning process
- Develop a strategic vision for the 21st Century Air Force
- Develop a long-range plan to implement the strategic vision



"A vision created for the Air Force, by the Air Force"



Briefing Outline



Charter for AF/LR

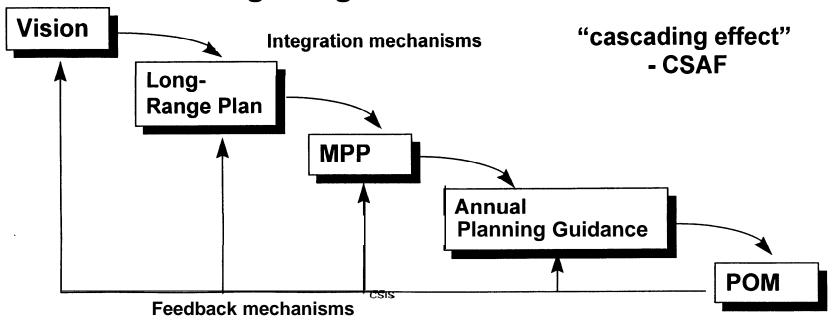
- Institutionalizing Long-Range Planning
- Building the Strategic Vision
- Implementing Global Engagement
- **■** Future Directions for the Air Force
- Concluding Remarks



Design Principles for AF Planning



- Need authoritative guidance from a corporate perspective on strategic issues
- Need planning integrated with programming
- Need to redefine the linkage between the MAPs and the POM -- integrating structure and office





AF Planning Cycles

STRATEGIC PLANNING

"Master attack plan with a rolling ATO."

- **■** Every 4 years
 - Reaffirm/update the Strategic Vision
- Every 2 years
 - Review AF Long-Range Plan & Mission Area Plans
- Every year
 - BoD reviews Annual Planning Guidance
- Every CORONA
 - Review implementation of Strategic Vision/Long-Range Plan

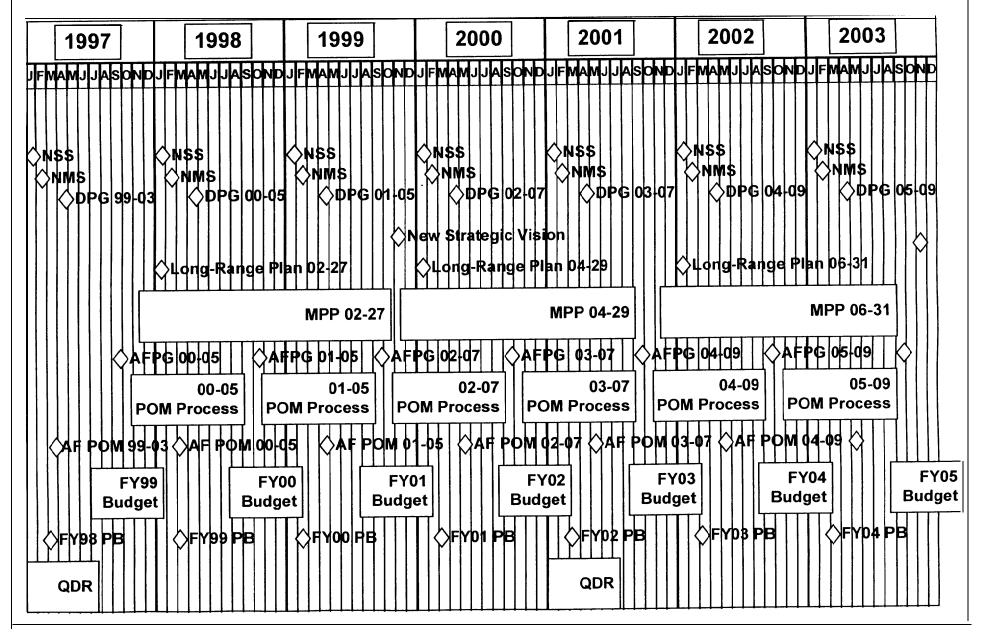
Long-range strategic priorities drive Air Force planning, programming, and budgeting decisions.



Getting On Cycle

1996					1997						1998											
Jul	Aug	Sep	Oct		Dec		Feb		Apr	Мау	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May
			. 0011		· IPTs		o Start	Strawr	ian ,													
							On	goin	g Lo	ng-R	ange	Pla	nnin	g/Bo	D Pr	oces	S					
G	obal	Enga	geme	nt♢		~		g-Raı ı 00-2									LRP 0	2-27	\			
					00-25 ostly				MPP	L	(Const	raine	d						02-2	27 M	IPP
															♦	F Pla	nning	Guio	ance	00-0	5	
										cs												

Relationship to QDR





Briefing Outline

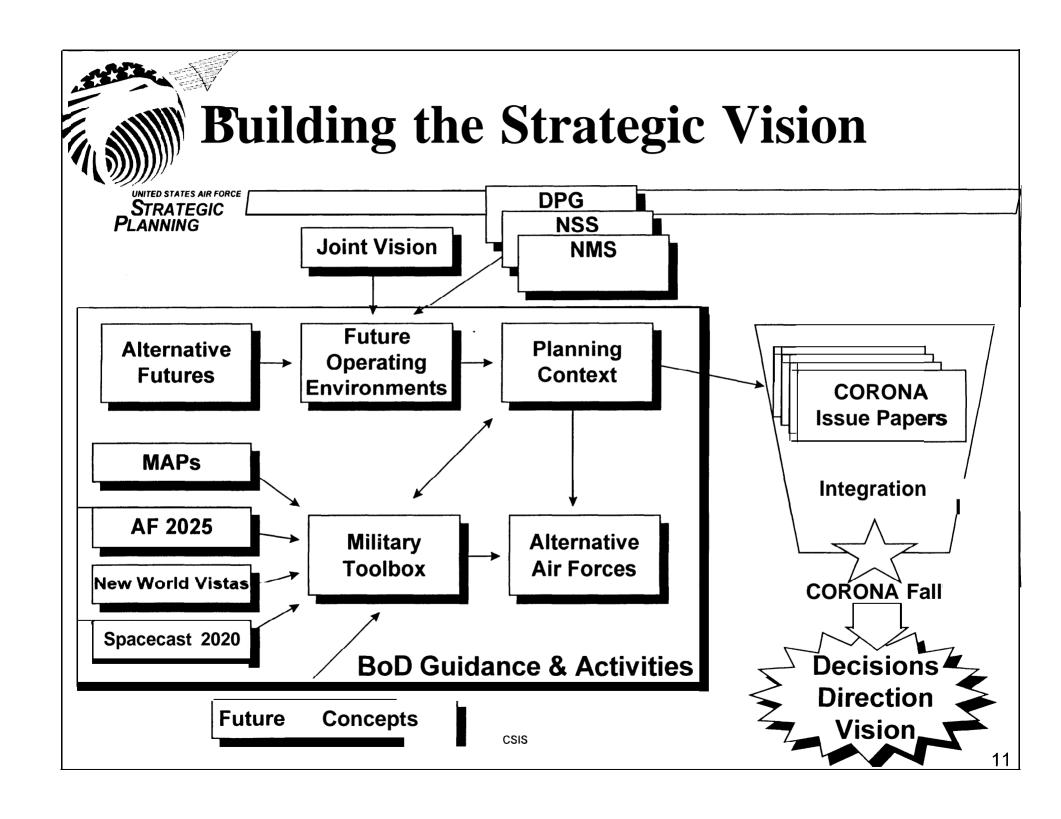
STRATEGIC





Institutionalizing Long-Range Planning

- **Building the Strategic Vision**
- Implementing Global Engagement
- **Future Directions for the Air Force**
- **Concluding Remarks**





Board of Directors Pre-CORONA Membership

STRATEGIC

ANNING

PI ANNING Air Staff Chair **Vice Chief of Staff** It Gen Muellner Gen Moorman SAF/AQ **MAJCOMs** Lt Gen McGinty AF/DP Mr Hale **USAFF/CV** Lt Gen Pratt SAF/FM Lt Gen Babbitt Lt Gen Santarelli AF/LG PACAF/CV Lt Gen Fairfield ACC/CV Lt Gen Dula AF/SC AFSPC/CV Lt Gen Jumper Lt Gen Caruana AF/XO AMC/CV Maj Gen Casciano Lt Gen Sams AF/IN Lt Gen (ret) Leaf AFMC/CV Lt Gen Farrell AF/TE Lt Gen Griffith Commander, AFR Maj Gen McIntosh AETC/CV AFSOC/CV Maj Gen Shepperd Brig Gen Ingersoll Director, ANG **Advisors Advisors** AF/HO Dr Hallion AF/PE Maj Gen Handy Dr Wolff **52 WG/CC** Brig Gen Keys AF/CE Brig Gen Gatliff AMC/IG 7 AF/CV **Brig Gen Andrews** Brig Gen Moorhead AF/RE **50 SW/CC Brig Gen Bradley Brig Gen Regni ANG** Brig Gen Waller AF/DPX **CMSAF** Campanile AFMC/PK Brig Gen Roellig CMSAF Brig Gen Harvey, RAND Ms Natalie Crawford **AFR**



Board of Directors (Pre-CORONA Schedule)

STRATEGIC PLANNING

Meeting	Process	Product	Dates
Board of Directors 1	Dissemination Facilitation .	Key Issues Facing AF Vision	29 Feb 96
Board of Directors 2	Facilitation Seminar Games	Refine Key Issues Alt Air Force Vision (Future 1)	9 Apr 96
Board of Directors 3	Facilitation	Refine Key Issues Institutional Values Vision (Future 2)	1 May 96
Board of Directors 4	Facilitation	Consensus on Strategic Issues/Decisions Recommend CORONA Agenda	30,31 May 96
Board of Directors 5	Discussion	Mid-Course Update CSAF Guidance	8 Jul 96
Board of Directors 6	Discussion	Review CORONA Issue Papers	30 Jul 96
Board of Directors 7	Briefing/Discussion csis	Finalize CORONA Issue Paper Books	4,5 Sep 96



CORONA Issue Paper Format

STRATEGIC L PLANNING

Section	<u>Title</u>	Length
1	BoD Issue Statement	
2	Scope of Paper	
3	Desired / Potential Objective(s)	
4	Key Factors Affecting a Decision	8-1 0 Pages
5	Decision Options	
6	Summary of Options Analyzed	
7	Impact on Other Issue Options	
TABS	As Needed	

Force options, not recommendations, up to senior leadership



CORONA Fall '96

A historic CORONA (normally only two days long)

STRATEGIC PLANNING

Purpose:

CIP decisions to determine LR strategic priorities Build new strategic vision

Agenda

BoD involvement (pitch issues)
Executive breakfasts
Air Staff reorg
OSA / airlift
Divestiture

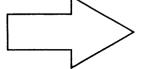
30 Sep - 4 Oct	Mon 7 Oct	Tues 8 Oct	Wed 9 Oct	Thurs 10 Oct	Fri 11 Oct
	GO Matters Acad, Other	Issues	Issues	Review	Open Review
CSAF Preparation	Intro Prep Issues	Issues	Issues	Field Activity	Open Review
	E	vening (as ne			
	/ Issues	Issues	Issues		



Briefing Outline



- Charter for AF/LR
- Institutionalizing Long-Range Planning
- Building the Strategic Vision

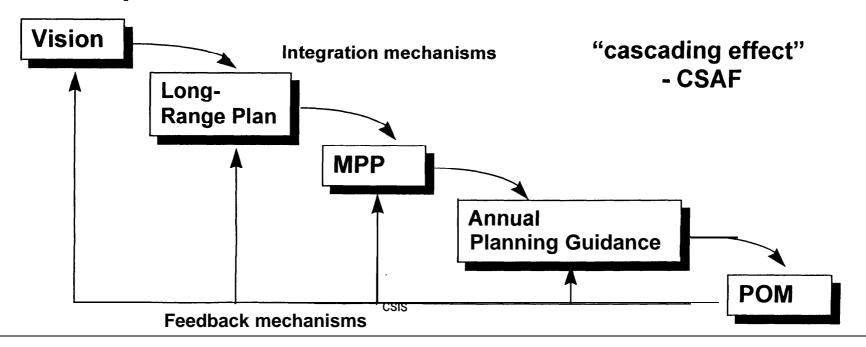


- Implementing Global Engagement
- Future Directions for the Air Force
- Concluding Remarks



Long Range Plan Implementing the Vision

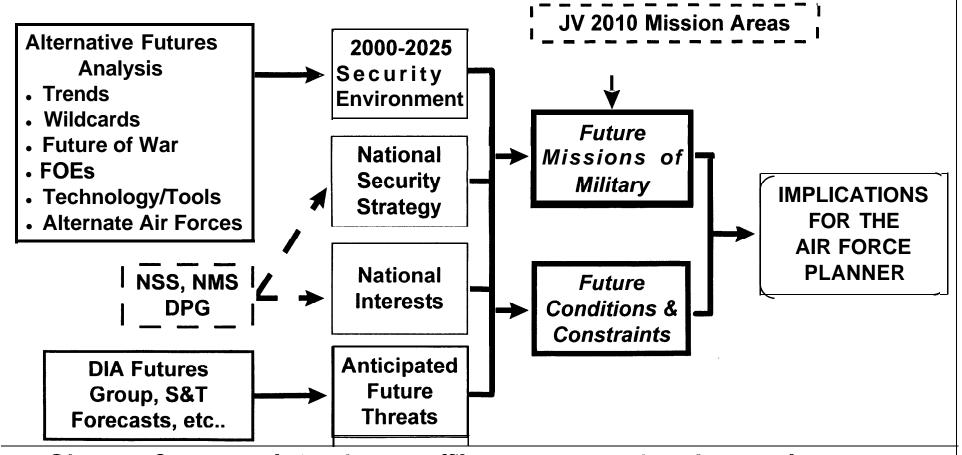
- STRATEGIC DEPARTMENT OF THE PLANNING
 - Charts the path of change for AF people and support
 - Provides a framework for change with measurable and accountable steps for implementation
 - Outline AF activities and steps to continue to tailor
 AF capabilities to meet JV 2010





Section I 2000-2025 Planning Context

- Provide a common foundation for long-range planning
 - **■** Defines future broad capabilities



Change & uncertainty characterize the future planning environment



Mission Changes Over Time

STRATEGIC PI ANNING **National** Deter/Defeat Defend U.S. **■**Protect the Homeland Sovereignty Aggressor Stem/curb Disarm a Defeat a proliferation proliferation | proliferator | proliferator Deter/Defeat Defend Deter **■Halt Aggression Future** On-going, Surgical, **Humanitarian Assistance** non-intrusive non-permissive Missions of Close alliances, International security Situationally dependent **Neutralize Combatants Military** multi-national groupings l agreements Peacemaking Peacekeeping **Peace Operations Assist CI Ops** support CI ops **■**Counterinsurgency Operations **Future** Support democratic Assist democratic Support Pro-democracy Insurgents | insurgents insurgents Conditions & Secure **Protect** , Evacuate **Protect Americans Abroad** Cons train ts Depose Undermine, destabilize Deter **Secure Legitimate Regimes** illegitimate regime' illegitimate regime illegitimate regime Deter terrorist Defeat Defend against **Stop Terrorism** terrorists 'terrorist actions , Strengthen & support Strengthen & protect ■Advance Democratization Communism 'emerging institution's emerging institution's Identify/track Impede, disrupf Interdict, Combat **■Other military operations** activities



Implications for Long-Range Planning

STRATEGIC PLANNING

Desired Characteristics of Future Force

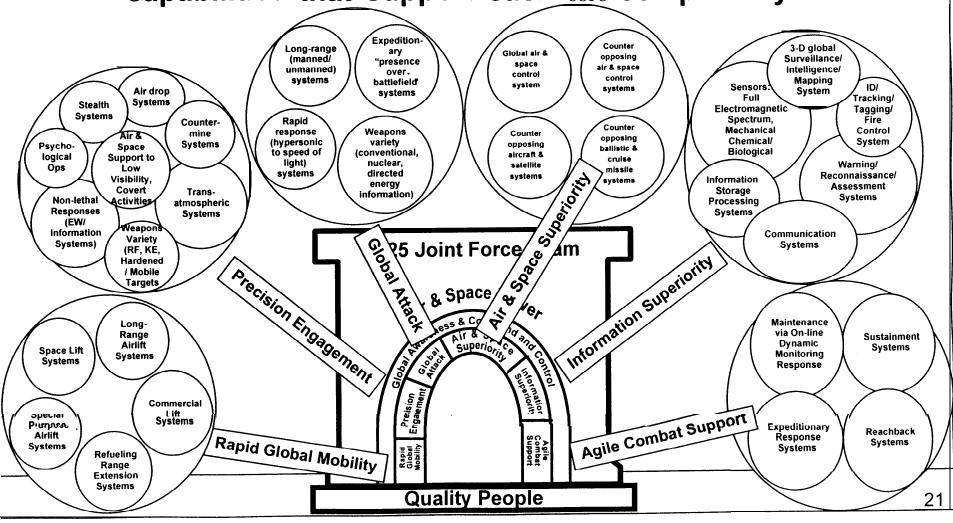
- Responds to the *full spectrum of contingencies*
- Has a broad capability base
- Understands the full spectrum of adversaries
- Ensures rapid response
- Develops lean forces & support
- **■** Emphasizes extended reach
- Anticipates asymmetries & unconventional situations
- Prepares for sustained operations
- Anticipates (early) use of NBC
- Prepares for *US theater*
- Operates in joint/coalition operations
- Anticipates transitory & dynamic partners
- Operates in non-traditional mediums (cities, info)
- Create hedges against uncertainty
- Operates in concert with other elements of national security
- Maintains *high tech* edge
- Incorporates commercial capabilities/know how
- Responds to *mu/tip/e contingencies* at once

Provides a demand generated statement of future supply against which current supply can be judged

FOR THE FUTURE PLANNER

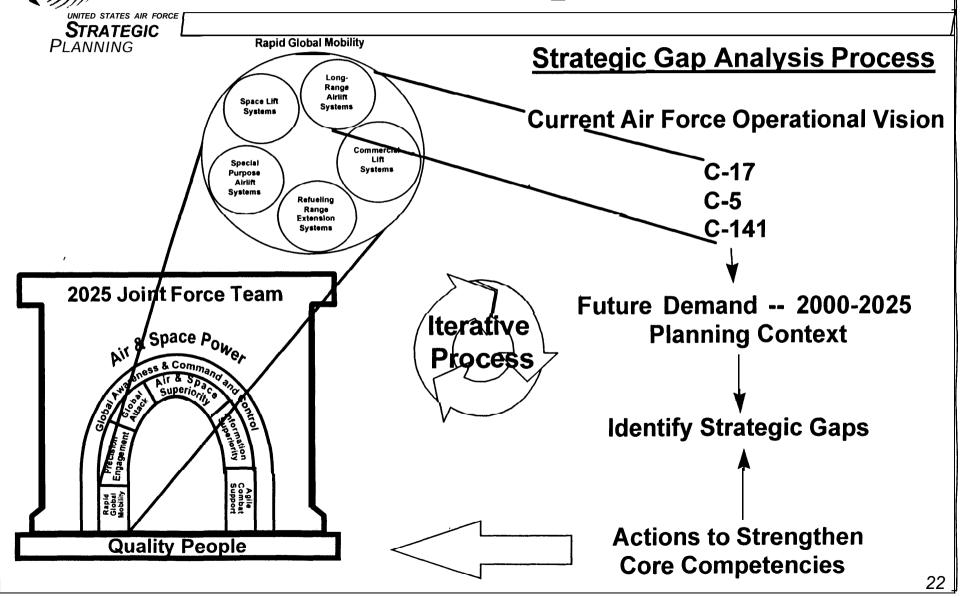
Section II Strengthening Core Competencies

■ Define the service core competencies and bundles of capabilities that support each core competencies





Sustaining Service Core Competencies





Section III: Directive Statements

STRATEGIC DI ANNING

- Implement strategic directions taken at CORONA Fall '96 and incorporated in *Global Engagement:* Strategic Vision for the 21st Century Air Force
- Future versions of the long-range plan will build on the LRP directive statements and provide a comprehensive, balanced plan for the future force



Long-Range Plan Section 3: Directive Statement Content

STRATEGIC
OLD ANNING

Categories: Weapon systems

People

Infrastructure

Directive
Statements

Initial Actions: OPRs, actions, dates

Transition Points: Decision point or contributing capability

End State: Complete capability achieved

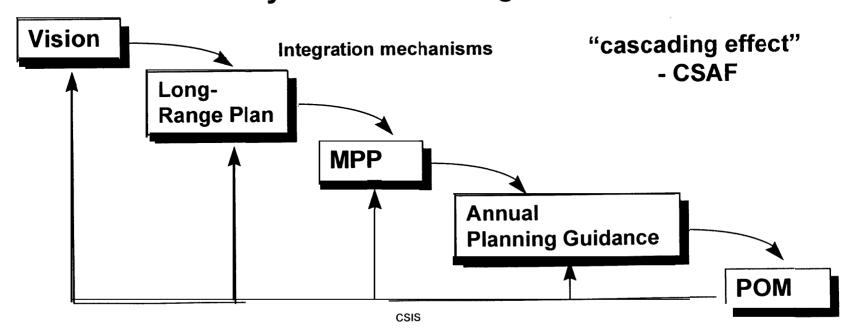
Objectives: Achieved when 2-3 End States achieved



Annual Planning Guidance

STRATEGIC PLANNING

- First step in linking planning and programming
 - Ultimate goal: A fiscally constrained plan that integrates MAPs/MSPs
 - Provides front-end guidance to 00-05 POM build
 - Focus this year on achieving the LRP end-states



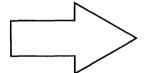


Briefing Outline

- UNITED STATES AIR FORCE —

 STRATEGIC L

 PLANNING
 - Charter for AF/LR
 - Institutionalizing Long-Range Planning
 - Building the Strategic Vision
 - Implementing Global Engagement



- Future Directions for the Air Force
- Concluding Remarks



Redefined Air Force Core Competencies

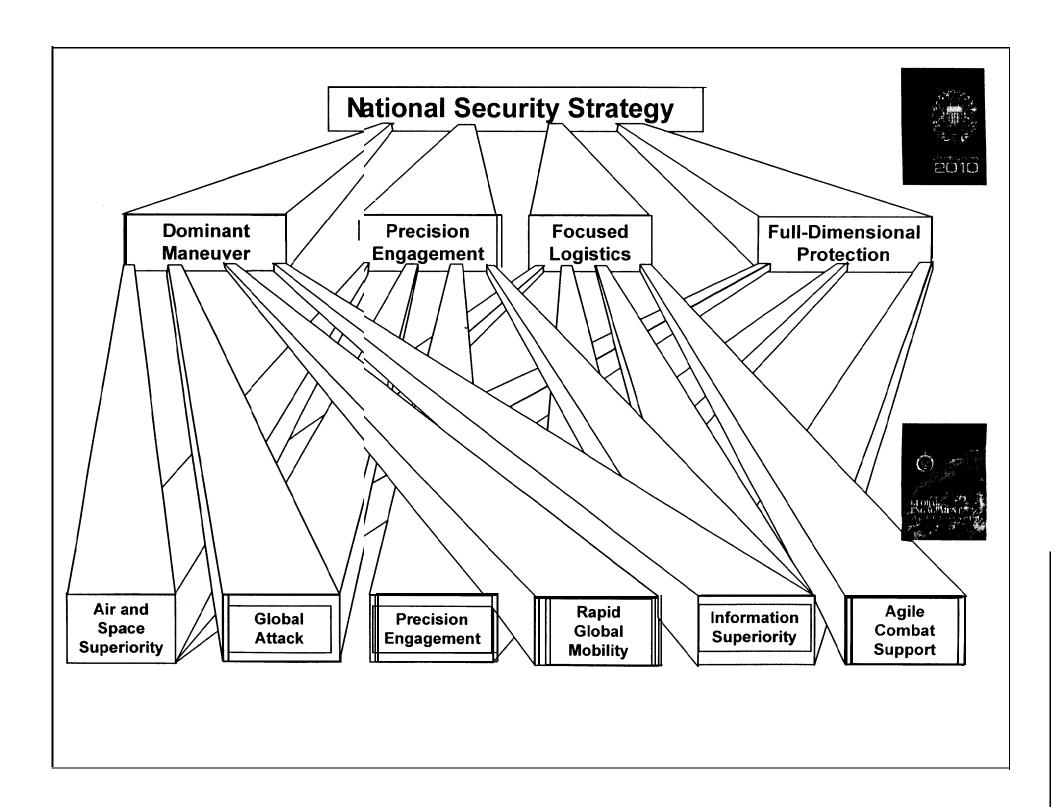
UNITED STATES AIR FORCE
STRATEGIC
PLANNING

<u>Old</u>

- Air Superiority
- Space Superiority
- Global Mobility
- Precision Employment
- Information Dominance

New

- Air & Space Superiority
- Global Attack (Added)
- Rapid Global Mobility
- Precision <u>Engagement</u>
- Information <u>Superiority</u>
- Agile Combat Support (Added)

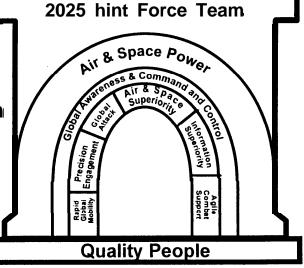


Directions for the Air Force Strategic Vision & Directive Statements

STRATEGIC PI ANNING

Cross-cutting themes

- Integrating air & space
- Leading the development& operation of UAVs
- **■** Commitment to innovation
- Increasing efficiency through outsourcing & privatization



Capabilities Areas

- Info Operations
- **■** Future Space Operations
- Nuclear Weapons
- Global Presence & Power Projection
- **■** Missile Defense

People

- Airman of Tomorrow
- Total Force



Integration of Air and Space

STRATEGIC PLANNING

An <u>air</u> force transitioning into an <u>air and space</u> force on its evolutionary path to a <u>space and air</u> force

- Organized for integrated air and space operations
- Educated and trained operators to exploit air and space assets in an integrated way
- Air and space assets sustained in a seamless manner

Superior stewardship established AF as the recognized leader in the harmonization and integration of military space programs

Recognize other services have an interest in space support to their missions, the AF will sustain its stewardship of space and will fully integrate AF space capabilities to support the joint needs of the nation

Leading the Development and Operationalization of UAV Technology

STRATEGIC PLANNING

Demonstrate Air Force leadership by capitalizing on UAV technologies...

- Deploy high altitude endurance (HAE) UAVs to augment/replace manned ISR platforms
- Deploy HAE UAVs to augment manned platforms with communication relay functions and to augment SATCOM systems
- Deploy UAV capabilities to perform SEAD (lethal and non-lethal)

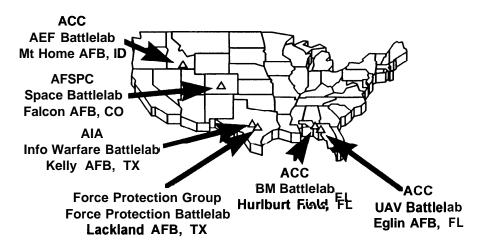
Committed to aggressive series of programs exploiting UAV technology



Air Force Commitment to Innovation



- Improve the capabilities of AF core competencies
- Reinvigorate the spirit of innovation and creativity
- Create small focused battle labs, relying on field ingenuity to identify and measure the potential for innovative operational and sustainable concepts
- Integrated alternate concepts/initiatives into planning/programming process



Committed to a vigorous program of experimenting, testing, exercising, and evaluating new operational concepts and systems

Increased Efficiency Outsourcing & Privatization (1)

STRATEGIC L PLANNING

Aggressively reducing infrastructure and its related cost

- Increase the efficiency of the modernization process
 - Exploit emerging information technologies
 - Accelerate ongoing acquisition programs
 - Ensure "best value" practices
 - Redefined AF lab structure
- Enhance capability of Air Force test centers
 - ■Increase emphasis on use of modeling & simulations to decrease reliance on flight testing
 - Evaluate next generation testing requirements, seeking opportunities for inter-service efficiency of weapons systems support

CSIS

Increased Efficiency Through Outsourcing & Privatization (2)

STRATEGIC PLANNING

Aggressively reducing infrastructure and its related cost

- **■** Improve efficiency of weapons system support
 - Agile operational sustainment of expeditionary Air Force
 - Logistics C² capability that provides real-time visibility reach-back and control of all logistics resources
 - Assured time-definite battlefield delivery & distribution capability
- Maintain the Quality of Life Standards while searching for new and more efficient ways to provide them
 - Process that supports & sustains a strategic direction for basing
 - Re-engineered base of operation support functions to ensure efficient operations and required "sense of community quality of life characteristics

Directions for the Air Force **Strategic Vision & Directive Statements

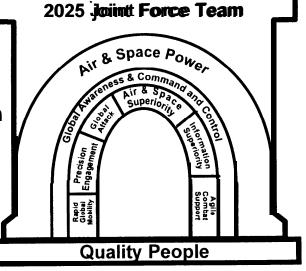
STRATEGIC |

■ Integrating air & space

Leading the development& operation of UAVs

■ Commitment to innovation

Increasing efficiency through outsourcing & privatization



Capabilities Areas

- Info Operations
- Future Space Operations
- Nuclear Weapons
- Global Presence & Power Projection
- Missile Defense

■ <u>People</u>

- Airman of Tomorrow
- **■** Total Force



Information Operations

	UNITED STATES AIR FORCE
	STRATEGIC
P	LANNING

■ Information Warfare

- Aggressively expand information protection for all AF assets
- Enhance ability to conduct offensive operations at the operational
 & tactical levels/strategic level in conjunction with other agencies
- Global Awareness
 - Process and procedures to integrate air and space sensors to provide joint force commanders with the global and theater picture of the battle space
 - Ensure AF C2 systems & operational picture are GCCS compliant
- Command and Control
 - Provide the joint force commander with a capability to control and execute in real time, integrated employment of air & space forces

Information Superiority is not the sole domain of the Air Force. The strategic perspective, gained from operating in the air-space continuum, uniquely suits airmen for information operations



Future Space Operations

UNITED STATES AIR FORCE
STRATEGIC
PLANNING

- Key military functions are already migrating to space (ISR, communications, terminal guidance, position locations)
- The nation will need to be prepared to defend U.S. interests in space, when necessary (driven by national policy, international events, threats moving through and to space, etc.)
 - Develop doctrine, plan for and conduct R&D of enabling advanced technologies for space-based systems to ensure the U.S. is prepared to field a full range of capabilities if so directed
 - Provide spacelift, space support infrastructure and space force enhancement capabilities necessary for future space and air operations

The Air Force's migration along the air-space continuum will be driven by technology, threats, world events and national security needs



Nuclear Weapons



- Maintain the triad and support future reductions at the appropriate national decision point
- Sustain AF theater nuclear commitment to NATO and regional CINCs
- Enhance emphasis on nuclear policy, safety, security systems, and standards
 - Establish Air Staff directorate for nuclear and proliferation matters
 - Centralize all nuclear support effects at Kirtland AFB
 - Increase commitment to safe secure storage of nuclear weapons

Sustain its efforts in the nuclear area and increase its efforts to deal with the proliferation risk



Missile Defense

UNITED STATES AIR FORCE
STRATEGIC
PLANNING
PLANNING

Multi-faceted approach to counter cruise and ballistic missile threat posed to Americans and American interest

- Improve surveillance and early warning of attack in support of layered defenses against missiles
- Theater level -
 - Aggressively support attack operations & sensor integration
 - Develop capabilities in the boost and mid-course intercept phases
- National level Develop, time-phased & treaty compliant, capabilities to expand area defense coverage from a modest CONUS land-based system able to handle limited attacks
- Over time, merge global and theater missile defense architectures into a common counter air and space system



Presence & Power Projection



- Core C^o mpetency of Gl^o bal Mobility is indispensable to worldwide j^o int Operations
 - ■F° cused on exploiting cutting-edge techn logies
- Mixture of permanent and rotating air and space-based assets that provide global awareness, assurance and deterrence
 - ■Reach out to allied air forces in strategic locati[®] ns: C[®] aliti[®] n building, risk sharing and humanitarian missions
 - ncrease access to and expand capacity at overseas ocati ns
 - ■Increase reliance on air expeditionary forces for presence and power projection
- Strong engagement role by maintaining robust and flexible air and space forces for power projection

CSIS

Directions for the Air Force Strategic Vision & Directive Statements

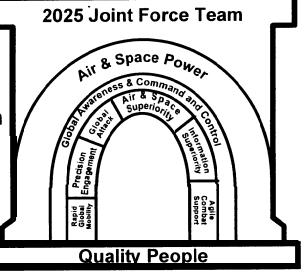
STRATEGIC PI ANNING

■ Cross-cutting themes

Integrating air & space
Leading the development
& operation of UAVs

Commitment to innovation

Increasing efficiency through outsourcing & privatization



Capabilities Areas

- Info Operations
- Future Space Operations
- Nuclear Weapons
- Global Presence & Power Projection
- **■** Missile Defense

■ People

- **Airman of Tomorrow**
- **■** Total Force



People (1)

STRATEGIC PI ANNING

Airmen of Tomorrow will understand the doctrine, core values and core competencies of the AF as a whole - in addition to mastering their own specialties

- Change definition of "operator" Military or civilian member experienced in the employment and doctrine of air and space capabilities
- Create a new air and space basic course to create the "new operator" - (Initial assignment for most officers will be operational)



People (2)

UNITED STATES AIR FORCE	ſ
STRATEGIC	I
PLANNING	_

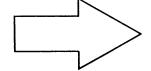
Total Force of tomorrow

- Enhance process on which core values are reinforced for total Force daily through education, leadership and accountability
- Create similar institutional commitment and responsibilities in military and civilian members through career development and continuing education programs
- Continuously see opportunities to shift mission and activities into the reserve components (AFRES & ANG). Optimize use of IMAs and associate concepts.



Briefing Outline

- Charter for AF/LR
- Institutionalizing Long-Range Planning
- Building the Strategic Vision
- Implementing Global Engagement
- Future Directions for the Air Force



Concluding Remarks



Concluding Remarks

STRATEGIC L

- The Air Force is on the path to chanae
 - First decisions taken'& represented in the Long-Range Plan
 - New structure for planning at senior & staff levels
 - Jointness is central to the process

Goal: Changing to support the nation's interest in a rapidly changing security environment